

Crown Premises Fire Inspection Group

Date: 15th February 2017

<redacted> - Governing Governor
HMP Lindholme
Bawtry Road
Hatfield
Doncaster
DN7 6EE



Crown Premises Fire Inspection Group
Fire and Resilience Directorate
2nd Floor NW Fry Building
2 Marsham Street
London
SW1P 4DF

Our Ref: 5102/801/01

Please reply to: <redacted> [@homeoffice.gsi.gov.uk](mailto:homeoffice.gsi.gov.uk)

Dear Sir,

The Regulatory Reform (Fire Safety) Order 2005 (the Order)

Premises: HMP Lindholme, Bawtry Road, Hatfield, Doncaster, DN7 6EE

Following the fire safety inspection of the above premises on **8th and 9th February 2017**, I am writing to confirm my opinion that the identified individuals or groups of people would be at risk in case of fire. You will need to take action to ensure their safety.

In the event that a long-term solution cannot be implemented immediately, you will need to introduce interim measures to reduce the level of risk whilst longer-term measures are being prepared.

Fire safety measures are largely interactive, and fire risks can be controlled in many ways. Therefore, whilst the schedule refers to solutions you could adopt, I am not directing you to choose any one of them. It will be acceptable for you to implement any measures which achieve an appropriate standard of safety from fire.

Successful approaches to assessing and managing risk can be provided by accepted guidance, BS9999: 2008 or fire engineering calculations. Each of these requires the involvement of a person with comprehensive training or experience.

I have included additional information to assist you with planning what action to take:

1. The schedule identifies in each case the 'immediate' (i.e. what has its roots at the establishment) and the likely 'underlying' (i.e. corporate) causes of the failures identified during the inspection.
2. I attach the RAG Risk Rating form for the inspection. The form provides a clear risk-based decision framework and a risk score for individual RAG outcomes.
3. Final risk ratings for the fire safety measures and for key areas of fire safety management are also set out in bar charts at the end of the RAG rating form.

The RAG Risk Rating Form and the risk ratings will be revised during any follow-up inspection. This will be shown as a second bar on the chart, demonstrating the improvement made.

There is no formal right to appeal against this letter but if you would like clarification of its contents or to comment on your experience of the visit, please contact either me or the CPFIG Team Leader on cpfig@homeoffice.gsi.gov.uk.

Yours faithfully

Crown Premises Fire Inspector
Crown Premises Fire Inspection Group
Office of the Chief Fire & Rescue Adviser

CC - <redacted>
CC - <redacted>

Schedule

Premises: HMP Lindholme, Bawtry Road, Hatfield, Doncaster

File Number: 5102/801/01

Sheet: 1 of 3

This schedule should be read in conjunction with the CFRA letter dated 15th February 2017.

| 2. PROTECTION OF STAFF AND PRISONERS. | | | |
|--|---|---|-----------------------------|
| WARNING OF FIRE – MEASURES FOR FIRE-FIGHTING – RISK OF FIRE SPREAD – SECURING THE MEANS OF ESCAPE | | | |
| Relevant article of the Order | Specific Failure to Comply with the Order | Steps considered necessary to remedy the failure to comply, including an illustrative example of a compliant measure | Action Plan Required |
| Articles 4(1)(a) & 8 9 9 | a. Measures to reduce the spread of fire and smoke were inadequate. Immediate Cause of Failure: <i>The proposed action point was not suitable or sufficient.</i> Likely Underlying Safety Management Failure: <i>The arrangements for carrying out fire risk assessments do not ensure that there is a systematic process in place for identifying all relevant factors</i> | a. The fire loading in the corridor approach areas and enclosed landings should be limited to the minimum possible level compatible with the use of the building. Safety Management Remedy: <i>The arrangements for carrying out fire risk assessments must ensure that there is a systematic process in place for identifying all relevant factors.</i> | On further Request |
| Relevant article of the Order | Insufficient information was available to evidence compliance in respect of the following matters: | Information required: | Date Required |

| | | | |
|----------------------|---|--|--------------------|
| Articles 4(1)(a) & 8 | b. There was insufficient evidence available to demonstrate that the normal and emergency lighting provides sufficient illumination to safeguard prisoners and prison staff | b. Evidence should be provided which demonstrates that appropriate illumination (Lux level) from the normal and emergency lighting is suitable for the task(s) undertaken at the premises during a fire emergency and should be in accordance with the relevant standards. | On further Request |
|----------------------|---|--|--------------------|

3. STAFF INSTRUCTIONS FOR ACTIONS IN THE EVENT OF FIRE.

CELL FIRE RESPONSE.

| Relevant article of the Order | Specific Failure to Comply with the Order | Steps considered necessary to remedy the failure to comply, including an illustrative example of a compliant measure | Action Plan Required |
|--|--|---|-----------------------------|
| Articles 4(1)(b), 7(6), 8 & 14 9 9 | <p>a. The cell fire plan is not time based</p> <p>b. The generic cell fire response plan was not suitable for the circumstances in which prisoners are not locked in their cells</p> <p>Immediate Cause of Failure: <i>The risk had not been correctly assessed</i></p> <p>Likely Underlying Safety Management Failure: <i>The arrangements for carrying out fire risk assessments do not ensure that there is a systematic process in place for identifying all relevant factors.</i></p> | <p>a. The cell fire response plan must be time-based. Allowing for the predicted time for fire detection, the fire-fighting plan must ensure that water-mist inundation has been commenced by six minutes from ignition.</p> <p>b. The cell fire response plan must be adapted to suit circumstances in which fighting the fire with the prisoner in situ is not the safest approach. Bespoke plans should be established for the evacuation of cell blocks where prisoners are not confined to their cells during patrol and night states.</p> <p>Safety Management Remedy <i>The arrangements for carrying out fire risk assessments must ensure that there is a systematic process in place for identifying all relevant factors.</i></p> | On further Request |

5. GENERAL MAINTENANCE.

| Relevant article of the Order | Specific Failure to Comply with the Order | Steps considered necessary to remedy the failure to comply, including an illustrative example of a compliant measure | Action Plan Required |
|--|---|---|-----------------------------|
| Articles 4(1)(d), 7(6), 8 & 17 17 17 | <p>a. There was insufficient evidence available to demonstrate that the fire safety measures being tested and maintained were in good condition and effective working order</p> <p>Immediate Cause of Failure: <i>Contractor had not carried out the remedial works</i></p> <p>Likely Underlying Safety Management Failure: <i>There were inadequate arrangements for the maintenance of general fire</i></p> | <p>a. Evidence should be provided which demonstrates that the fire safety measures being tested and maintained were in good condition and effective working order</p> <p>Safety Management Remedy: <i>The arrangements for maintenance must ensure that the general fire precautions are subject to a suitable system of maintenance</i></p> | On further Request |

| | | | |
|--|---------------------|--|--|
| | <i>precautions.</i> | <i>and are maintained in an efficient state, in efficient working order and in good repair</i> | |
|--|---------------------|--|--|

Where appropriate, a plan may form part of this Schedule to illustrate the steps which, in the opinion of the Crown Premises Fire Inspection Group, need to be taken in order to meet the requirements of the Order.

Note: Notwithstanding any consultation with other enforcing authorities undertaken by the Crown Premises Fire Inspection Group, before you make any alterations to the workplace which constitutes building works you must apply to your local building control body (the local authority or an approved inspector) for any necessary approvals and to any other body which has a statutory interest in the workplace if their permission is required for those alterations to be made.